

**BEFORE THE
PUBLIC SERVICE COMMISSION OF WISCONSIN**

Application of Wisconsin Public Service Corporation for
Authority to Adjust Electric and Natural Gas Rates

Docket No. 6690-UR-117

**REBUTTAL TESTIMONY OF GEORGE R. EDGAR
ON BEHALF OF THE CITIZENS UTILITY BOARD
September 22, 2005**

1 **Q. Are you the same George R. Edgar who presented direct testimony in this docket?**

2 A. Yes.

3

4 **Q. What is the purpose of your rebuttal testimony?**

5 A. I have been asked by CUB to provide rebuttal testimony concerning Commission Staff
6 witness Ferris' direct testimony concerning the amortization period for the return to
7 customers of the non-qualified decommissioning fund as a result of the recent Kewaunee
8 Nuclear facility sale.

9

10 **Q. Please comment on Commission Staff witness Ferris' discussion regarding the**
11 **amortization period for the return of WPSC's share of the KNPP non-qualified**
12 **decommissioning fund.**

13 A. Mr. Ferris uses an amortization period of 8 years or until the end of the current purchase
14 power contract with Dominion Energy Kewaunee (DEK) in 2013 in making his
15 adjustment to WPSC's proposed revenue requirement request. However, in his
16 testimony, he also discusses the use of a 5-year amortization period as proposed by

1 WPSC. (Ferris Direct Testimony at p. 4, and p. 13) I do not agree that the use of a 5- or
2 8-year amortization period for the refund of the non-qualified decommissioning fund
3 would be appropriate for three primary reasons.
4

5 **Q. Please explain.**

6 A. First, the funds in question were collected from WPSC customers for a single utility
7 purpose: providing funds for decommissioning KNPP. The approval of the sale of
8 KNPP by WPSC to DEK removes any justification for WPSC to retain these funds or to
9 delay their immediate return to customers. These are not utility funds for which to find
10 other potential uses, but funds supplied by WPSC customers for a specific purpose that
11 no longer exists. These customer funds should be returned to customers immediately
12 now that the sale has consummated, especially in light of the increasing rate impacts that
13 WPSC customers have experienced over the last number of years (in part from having to
14 pay to accumulate these very funds).
15

16 Second, in addition to the immediate rate relief that the return of these funds would
17 provide, the immediate return of these funds is also the most likely means to ensure
18 intergenerational equity (i.e., the funds to the extent possible are returned to the
19 customers who paid them). The more time that elapses before these funds are returned,
20 the more unlikely that this fundamental equitable principle will be attained to the extent
21 that it should.
22

1 Third, Mr. Ferris in his discussion of the allocation of this fund among various
2 jurisdictions notes that the return of the non-qualified decommissioning fund is
3 “fundamentally different” from the recovery of deferred costs in that these latter costs
4 will benefit future periods while the non-qualified decommissioning funds involve a
5 refund of money previously collected from ratepayers. (Direct Testimony at p. 14, ll. 3-
6 9) This basic difference supports amortizing recovery of the deferred costs over 5 years,
7 while returning the non-qualified funds sooner. There is no compelling basis to have to
8 “net” these two different amortizations (one a recovery of deferred costs and one a refund
9 of already collected funds) over the same period since the justifications for each are quite
10 distinct and, indeed, justify different amortization periods.

11
12 I recommend that all of the WPSC share of the KNPP non-qualified decommissioning
13 fund be returned to customers over the next two years following the issuance of an order
14 in this case. A two-year amortization period would be consistent with the Commission’s
15 decision in the recent Wisconsin Power and Light Company (WP&L) rate case, docket
16 6680-UR-114, where the Commission ordered that WP&L’s non-qualified
17 decommissioning fund be amortized over a two-year period. (Final Decision mailed
18 July 19, 2005, Docket 6680-UR-114, Findings of Fact 26, p. 6) An amortization period
19 longer than two years for WPSC customers should not be authorized since it would not
20 treat similarly situated customers in a consistent manner.

21
22 **Q. Does this complete your rebuttal testimony?**

23 **A.** Yes.